Senate



General Assembly

File No. 81

January Session, 2005

Senate Bill No. 1069

Senate, March 30, 2005

The Committee on Banks reported through SEN. FINCH of the 22nd Dist., Chairperson of the Committee on the part of the Senate, that the bill ought to pass.

AN ACT CONCERNING DOMESTIC AND INTERNATIONAL BANKING ACTIVITIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- 1 Section 1. Subsection (c) of section 36a-53 of the general statutes is
- 2 repealed and the following is substituted in lieu thereof (*Effective from*
- 3 passage):
- 4 (c) Whenever it appears to the commissioner that any Connecticut
- 5 bank, Connecticut holding company, Connecticut credit union, [or]
- 6 Connecticut credit union service organization or any related person of
- 7 any such entity (1) is violating, has violated or is about to violate any
- 8 provision of the general statutes within the jurisdiction of the
- 9 commissioner, or any regulation, rule or order adopted or issued
- thereunder, or any condition imposed in writing by the commissioner,
- 11 (2) is breaching, has breached or is about to breach any written
- 12 agreement with the commissioner, [or] (3) is engaging, has engaged or
- 13 is about to engage, in an unsafe or unsound practice, or (4) is using,

14 has used or is about to use such related person's position in a manner 15 contrary to the interest of any bank, Connecticut holding company, 16 Connecticut credit union, federal credit union or credit union service 17 organization, the commissioner may send notice and take action 18 against the Connecticut bank, Connecticut holding company, 19 Connecticut credit union, [or] Connecticut credit union service 20 organization or related person in accordance with section 36a-52. If the 21 commissioner finds that the actual or threatened violation, breach, [or] 22 unsafe or unsound practice or practices or use specified in such notice 23 is likely to cause insolvency or substantial dissipation of assets or 24 earnings of the Connecticut bank, Connecticut holding company, 25 Connecticut credit union or Connecticut credit union service 26 organization, or is likely to otherwise seriously prejudice the interests 27 of its depositors or members, the commissioner may incorporate a 28 finding to that effect in such notice and issue a temporary order 29 requiring the Connecticut bank, Connecticut holding company, 30 Connecticut credit union, [or] Connecticut credit union service 31 organization or related person to cease and desist from any such 32 violation, breach, [or] practice or use. The temporary order shall 33 become effective upon receipt and, unless set aside or modified by a 34 court, shall remain in effect until the effective date of a permanent 35 order or the dismissal of the matters asserted.

- Sec. 2. Subsection (d) of section 36a-65 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 39 (d) (1) The fee for investigating and processing each application is as 40 follows:
- (A) Establishment of (i) a branch under subdivision (1) of subsection (b) of section 36a-145, as amended by this act, two thousand dollars; (ii) a mobile branch under subdivision (1) of subsection (d) of section 36a-145, one thousand five hundred dollars; (iii) a limited branch under subdivision (1) of subsection (c) of section 36a-145, one thousand five hundred dollars; (iv) a special need limited branch

47 under subdivision (4) of subsection (c) of section 36a-145, five hundred 48 dollars; (v) an out-of-state branch under subsection (j) of section 36a-49 145, a reasonable fee not to exceed two thousand dollars from which 50 any fees paid to a state other than this state or to a foreign country in 51 connection with the establishment shall be deducted; and (vi) an out-52 of-state limited or mobile branch under subsection (i) of section 36a-53 145, a reasonable fee not to exceed one thousand five hundred dollars 54 from which any fees paid to a state other than this state or to a foreign 55 country in connection with the establishment shall be deducted.

(B) Sale of (i) a branch under subsection (i) of section 36a-145, two thousand dollars, except there shall be no fee for the sale of a branch of a Connecticut bank to another Connecticut bank or to a Connecticut credit union; and (ii) a limited branch, including a special need limited branch or mobile branch under subsection (i) of section 36a-145, a fee not to exceed one thousand five hundred dollars.

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- 62 (C) Relocation of (i) a main office of a Connecticut bank under 63 subsection (a) of section 36a-81, two thousand dollars; and (ii) a branch 64 or a limited branch under subsection (g) of section 36a-145, five 65 hundred dollars.
- 66 (D) Conversions from (i) a branch to a limited branch under 67 subdivision (3) of subsection (c) of section 36a-145; and (ii) a limited 68 branch to a branch under subdivision (3) of subsection (b) of section 69 36a-145, five hundred dollars.
- 70 (E) Merger or consolidation involving a Connecticut bank under 71 section 36a-125 or subsection (a) of section 36a-126, two thousand five 72 hundred dollars if two institutions are involved and five thousand 73 dollars if three or more institutions are involved.
- 74 (F) Acquisition of assets or business under section 36a-210, two 75 thousand five hundred dollars.
- 76 (G) Organization of a holding company under section 36a-181, two 77 thousand five hundred dollars.

78 (H) Organization of any Connecticut bank under section 36a-70, <u>as</u> 79 <u>amended by this act</u>, fifteen thousand dollars, except no fee shall be 80 required for the organization of an interim Connecticut bank.

- 81 (I) Reorganization of a mutual savings bank or mutual savings and 82 loan association into a mutual holding company under section 36a-192, 83 five thousand dollars.
- (J) Conversions under (i) sections 36a-135 to 36a-138, inclusive, five thousand dollars; (ii) sections 36a-139, 36a-139a and 36a-469c, two thousand five hundred dollars; and (iii) section 36a-139b, fifteen thousand dollars.

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- (K) Acquiring, altering or improving real estate for present or future use in the business of the bank or purchasing real estate adjoining any parcel of real estate owned by the bank under subdivision (33) of subsection (a) of section 36a-250, five hundred dollars, except that no fee shall be charged for such application if it is filed in connection with an application under subdivision (1) of subsection (b) or (c) of section 36a-145, as amended by this act.
- 95 (L) Investigation and processing an interstate banking transaction 96 application filed under section 36a-411 or 36a-412, two thousand five 97 hundred dollars, unless the transaction otherwise requires an 98 investigation and processing fee under this section.
 - (2) The fee for investigating and processing each acquisition statement filed under section 36a-184 is two thousand five hundred dollars, except if the acquisition statement is filed in connection with a transaction that requires one or more applications, a reasonable fee not to exceed two thousand five hundred dollars.
 - (3) Any fee for processing a notice of closing of a branch, limited branch or special need limited branch under subdivision (1) of subsection (f) of section 36a-145, if charged, shall not exceed two thousand dollars. There shall be no fee for processing a notice of closing of any mobile branch.

109 (4) The fee for a miscellaneous investigation shall be the actual cost of the investigation, as such cost is determined by the commissioner.

- Sec. 3. Subsection (e) of section 36a-70 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 114 (e) Upon receipt of the feasibility study and financial forecast 115 required by subsection (d) of this section, the commissioner shall issue 116 an order designating a time and place for a hearing on the application. 117 Such hearing shall be held in accordance with chapter 54 not more 118 than thirty days from receipt of such feasibility study and financial 119 forecast unless the commissioner determines that good cause exists to 120 extend such time period. A copy of such feasibility study and financial 121 forecast shall be made available to the organizers. Any exhibit or 122 documentation submitted to the commissioner by the organizers at the 123 time of filing or by the preparer or preparers of the feasibility study 124 and financial forecast, other than financial statements and biographical 125 information relating to the individual organizers, shall be available for 126 public inspection prior to such hearing unless the commissioner 127 determines that good cause exists to keep any such exhibit or 128 documentation confidential.
- Sec. 4. Subsection (f) of section 36a-70 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(f) The organizers shall cause to be published a copy of the proposed certificate of incorporation and the time and place set for the hearing [once a week for three consecutive weeks] for seven consecutive days not less than twenty days prior to the date of the hearing, in a newspaper designated by the commissioner published in the town where the main office of the Connecticut bank is to be located or, if there is no newspaper published in such town, in a newspaper having a circulation therein. [; and a like copy sent by registered or certified mail, return receipt requested, to each bank and out-of-state bank having its main office or a branch in such town, not less than

- twenty days prior to the hearing.]
- Sec. 5. Subdivision (1) of subsection (b) of section 36a-145 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 146 (b) (1) With the approval of the commissioner, any Connecticut 147 bank may establish a branch in this state. The commissioner shall not 148 approve the establishment of a branch under this subsection unless the 149 commissioner considers whether: (A) Establishment of the branch [will 150 result in an oversaturation of depository institutions in the town in 151 which the branch is to be located or in the area surrounding the town; 152 (B) establishment of the branch] is consistent with safe and sound 153 banking practices; [(C) the Connecticut bank seeking approval of the 154 branch intends to operate the branch on a long-term basis; and (D) the 155 Connecticut bank maintains, and will continue to maintain, a 156 reasonable ratio of loans made in the state to deposits received from 157 residents of the state. In determining whether to approve the 158 establishment of a branch under this subsection, the commissioner 159 shall not consider the existence of any office established under 160 subsection (d) of section 36a-425 by the Connecticut bank, or by a 161 holding company of which the Connecticut bank is a subsidiary, that is 162 situated at or near the location of the branch] and (B) the branch will 163 promote the public convenience and advantage. The commissioner 164 shall not approve the establishment of any branch under this 165 subsection unless the commissioner makes the findings required under 166 section 36a-34.
- Sec. 6. Subsection (b) of section 36a-198 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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(b) For purposes of section 36a-196, the subsidiary holding company shall be treated as a reorganized savings institution issuing stock and shall be subject to the requirements of [that] <u>said</u> section. In the case of a stock issuance by a subsidiary holding company, the aggregate amount of outstanding common stock of the subsidiary holding

company owned or controlled by persons other than the subsidiary holding company's mutual holding company parent at the close of the proposed issuance shall be less than [fifty-one] <u>fifty</u> per cent of the subsidiary holding company's total outstanding common stock.

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Sec. 7. Subsection (a) of section 36a-333 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

(a) To secure public deposits, each qualified public depository shall at all times maintain, segregated from its other assets as provided in subsection (b) of this section, eligible collateral in an amount at least equal to the following percentage of public deposits held by the depository: (1) For any qualified public depository having a risk-based capital ratio of ten per cent or greater, a sum equal to ten per cent of all public deposits held by the depository; (2) for any qualified public depository having a risk-based capital ratio of less than ten per cent but greater than or equal to eight per cent, a sum equal to twenty-five per cent of all public deposits held by the depository; (3) for any qualified public depository having a risk-based capital ratio of less than eight per cent but greater than or equal to three per cent, a sum equal to one hundred per cent of all public deposits held by the depository; (4) for any qualified public depository having a risk-based capital ratio of less than three per cent, and, notwithstanding the provisions of subdivisions (1) to (3), inclusive, of this subsection, for any qualified public depository which has been conducting business in this state for a period of less than two years except for a qualified public depository that is a successor institution to a qualified public depository which conducted business in this state for two years or more, a sum equal to one hundred and twenty per cent of all public deposits held by the depository; provided, the qualified public depository and the public depositor may agree on an amount of eligible collateral to be maintained by the depository that is greater than the minimum amounts required under subdivisions (1) to (4), inclusive, of this subsection; (5) notwithstanding the risk-based capital ratio provisions of subdivisions (1) to (3), inclusive, of this subsection,

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for any qualified public depository that is an uninsured bank, a sum equal to one hundred twenty per cent of all public deposits held by the depository; and (6) notwithstanding the risk-based capital ratio provisions of subdivisions (1) to (3), inclusive, of this subsection, for any qualified public depository that is subject to an order to cease and desist, or has entered into a stipulation and agreement, or a letter of understanding and agreement with a bank or credit union supervisor, a sum equal to one hundred twenty per cent of all public deposits held by the depository, provided, the qualified public depository and the public depositor may agree on an amount of eligible collateral to be maintained by the depository that is greater than the minimum amounts required under subdivisions (1) to (6), inclusive, of this subsection. For purposes of this subsection, the amount of all public deposits held by the depository shall be determined based on either the public deposits reported on the most recent [quarterly call] <u>written</u> report filed with the commissioner pursuant to section 36a-338 or the average of the public deposits reported on the four such most recent [quarterly call] written reports, whichever amount is greater. For purposes of this subsection, the depository's risk-based capital ratio shall be determined, in accordance with applicable federal regulations and regulations adopted by the commissioner in accordance with chapter 54, based on the most recent quarterly call report, provided (A) if, during any calendar quarter after the issuance of such report, the depository experiences a decline in its risk-based capital ratio to a level that would require the depository to maintain a higher amount of eligible collateral under subdivisions (1) to (4), inclusive, of this subsection, the depository shall increase the amount of eligible collateral maintained by it to the minimum required under subdivisions (1) to (4), inclusive, of this subsection based on such lower risk-based capital ratio and shall notify the commissioner of its actions; and (B) if, during any calendar quarter after the issuance of such report, the commissioner reasonably determines that the depository's risk-based capital ratio is likely to decline to a level that would require the depository to maintain a higher amount of eligible collateral under subdivisions (1) to (4), inclusive, of this subsection, the commissioner

244 may require that the depository increase the amount of eligible

- 245 collateral maintained by it to the minimum required under
- subdivisions (1) to (4), inclusive, of this subsection based on the
- 247 commissioner's determination of such lower risk-based capital ratio.
- Sec. 8. Section 36a-410 of the general statutes is repealed and the
- following is substituted in lieu thereof (*Effective from passage*):
- As used in sections 36a-410 to 36a-413, inclusive, unless the context
- otherwise requires:
- 252 (1) "Branch" means a domestic branch as defined in 12 USC Section
- 253 1813, as from time to time amended, except that "branch" includes any
- branch bank, branch office, branch agency, additional office, or any
- 255 branch place of business at which fiduciary or trust powers are
- 256 exercised;
- 257 (2) "Connecticut holding company" means any holding company
- 258 whose home state is this state;
- 259 (3) "De novo branch" means a branch of a bank or an out-of-state
- 260 bank other than a foreign bank, which:
- 261 (A) Is originally established by such bank or out-of-state bank; and
- 262 (B) Does not become a branch of such bank or out-of-state bank as
- 263 the result of (i) the acquisition by the bank or out-of-state bank of an
- 264 insured depository institution or a branch of an insured depository
- institution; or (ii) the conversion, merger or consolidation of any such
- 266 institution or branch;
- 267 (4) "Home state" means: (A) With respect to a federally-chartered
- 268 bank, the state in which the main office of the bank is located; (B) with
- 269 respect to a foreign bank, the state which is the home state of the
- 270 foreign bank under the International Bank Act of 1978, 12 USC Section
- 271 3101 et seq., as from time to time amended, if any, or the foreign
- country by which such bank is chartered; (C) with respect to a state-
- 273 chartered bank, the state by which such bank is chartered; (D) with

274 respect to a bank holding company, the state in which the total 275 deposits of all banking subsidiaries of such company are the largest on 276 the later of July 1, 1966, or the date on which the company became a 277 bank holding company under the federal Bank Holding Company Act 278 of 1956, 12 USC Section 1841 et seq., as from time to time amended, 279 and in the case of any such company that holds a banking subsidiary 280 that functions solely in a trust or fiduciary capacity, the state in which 281 the total of such trust or fiduciary assets of such subsidiaries were the 282 largest on the date such company became a bank holding company; 283 and (E) with respect to a savings and loan holding company, the state 284 in which the total deposits of all savings and loan association 285 subsidiaries of such company were the largest on the date on which 286 the company became a savings and loan holding company and, in the 287 case of any such company that holds a savings and loan association 288 subsidiary that functions solely in a trust or fiduciary capacity, the 289 state in which the total of such trust or fiduciary assets of such 290 subsidiaries were the largest on the date on which such company 291 became a savings and loan holding company;

- (5) "Out-of-state holding company" means any holding company whose home state is a state other than this state or whose home state is a foreign country.
- Sec. 9. Section 36a-428f of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):

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Any foreign bank licensed to establish and maintain a state branch or state agency in this state shall [apply to the commissioner for approval to: (1) Change] file prior notice with the commissioner of any change to (1) its place of business from the place designated in its license to another place in this state; [, provided an application for such change shall be accompanied by an investigation fee of four hundred dollars; (2) change] (2) its corporate name if such change has been effected under the laws of the jurisdiction of its incorporation; and (3) [change] the business which it proposes to do in this state.

This act shall take effect as follows and shall amend the following sections:				
Section 1	from passage	36a-53(c)		
Sec. 2	from passage	36a-65(d)		
Sec. 3	from passage	36a-70(e)		
Sec. 4	from passage	36a-70(f)		
Sec. 5	from passage	36a-145(b)(1)		
Sec. 6	from passage	36a-198(b)		
Sec. 7	from passage	36a-333(a)		
Sec. 8	from passage	36a-410		
Sec. 9	from passage	36a-428f		

BA Joint Favorable

The following fiscal impact statement and bill analysis are prepared for the benefit of members of the General Assembly, solely for the purpose of information, summarization, and explanation, and do not represent the intent of the General Assembly or either House thereof for any purpose:

OFA Fiscal Note

State Impact:

Agency Affected	Fund-Effect	FY 06 \$	FY 07 \$
Banking Dept.	BF - Revenue Loss	Minimal	Minimal

Note: BF=Banking Fund

Municipal Impact: None

Explanation

The bill eliminates the application fee of \$500 that a Connecticut bank must pay in connection with an application for approval to acquire, alter, or improve real estate for use by the bank if such application is filed in connection with an application to establish a branch. The bill also eliminates the \$400 investigation fee which foreign banks must pay to change its place of business, its corporate name, or the business which it proposes to do in the state. In FY 04, the Banking Department collected \$402,716 for filing and investigating various categories of applications. Therefore, this would result in a minimal revenue loss.

The bill makes other various changes, none of which have a fiscal impact.

OLR Bill Analysis

SB 1069

AN ACT CONCERNING DOMESTIC AND INTERNATIONAL BANKING ACTIVITIES

SUMMARY:

This bill:

- 1. expands the banking commissioner's authority to issue desist orders;
- 2. eliminates certain fees associated with establishing a bank branch;
- 3. gives the commissioner additional time to act on applications to establish Connecticut banks if good cause is shown;
- 4. changes the notice requirements associated with organizing a bank;
- 5. changes the factors that the commissioner must consider before approving a Connecticut bank's application to establish a branch;
- 6. decreases the maximum aggregate amount of common stock that someone other than a parent company can control in a subsidiary holding company;
- 7. changes the process for determining the amount of collateral a public depository must maintain;
- 8. expands the definition of home state to include a definition for savings and loan holding companies that function in a trust or fiduciary capacity; and
- 9. allows foreign banks to file a notice, instead of an application, with the banking commissioner before undertaking certain changes.

EFFECTIVE DATE: Upon passage

CEASE AND DESIST ORDERS

The bill allows the banking commissioner to issue cease and desist orders against a director, officer, employee, independent contractor, manager, or general partner (related person) of a Connecticut bank, holding company, credit union, or credit union service organization when it appears that they are (1) violating, have violated, or are about to violate state law under the commissioner's jurisdiction; related regulations, rules, or orders; or any written conditions the commissioner imposed; (2) breaching, have breached, or are about to breach any written agreement with the commissioner; or (3) engaging, have engaged in, or are about to engage in an unsafe or unsound practice.

The bill also allows the commissioner to issue a cease and desist order when it appears that a related person is using, has used, or is about to use his position in a manner contrary to the interest of any of the above-listed entities. The bill appears to allow the commissioner to take such action when it looks like a Connecticut bank, holding company, credit union, or credit union service organization is "using" a related person's position in a manner contrary to its interest.

Additionally, if the commissioner finds such person's use is likely to cause insolvency or substantial dissipation of assets or earning to the entities, or is likely to otherwise seriously prejudice the members' or depositors' interests, he may issue a temporary order to cease and desist. The order is effective upon receipt and until set aside or modified, or until the effective date of the permanent order or dismissal of the issue. Under current law, the commissioner may only issue a cease and desist order, or temporary order, against the entities in these situations.

APPLICATION FEES

The bill eliminates the fee the commissioner currently receives for investigating or processing applications from banks or credit unions seeking to acquire new, or improve existing, real estate for a branch or limited branch office. The current fee is \$500.

BANK ORGANIZATION

Hearings on Applications to Organize a Bank

The bill allows the commissioner to extend the time for a hearing on an application to establish a bank if he determines that there is good cause to do so. Under current law, he must hold the hearing within 30 days after receiving the required feasibility study and financial forecast. The bill does not define "good cause."

Notice Requirements

The bill requires the organizers of a Connecticut bank to publish a copy of the proposed certificate of incorporation and the hearing time and place for seven consecutive days at least 20 days before the hearing, rather than once a week for three consecutive days before the hearing.

The law requires the organizers to publish notice in a newspaper the commissioner designates that is published in the town where the bank's main office will be located or in a newspaper that circulates in that town if no paper is published there. The bill eliminates the requirement that organizers send a copy of the notice at least 20 days before the hearing to each bank and out of state bank with a main office or branch in the town.

BRANCH ESTABLISHMENT

The bill eliminates the following factors that the commissioner must currently consider before allowing a Connecticut bank to establish a branch office:

- 1. whether a new branch would create an oversaturation of depository institutions in the town or area surrounding the town where the branch would be located;
- 2. whether the bank seeking approval intends to operate the branch on a long-term basis;
- 3. whether the bank maintains, and will continue to maintain, a reasonable ratio of loans made in the state to deposits received from state residents.

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The bill instead requires the commissioner to consider whether the branch will promote the public convenience and advantage, in addition to the existing factor of whether a new branch is consistent with safe and sound banking practices.

The bill also allows the commissioner to consider whether the bank or its parent company has an office, other than one that provides deposit services, at or near the proposed location for the branch. Current law prohibits him from taking this into consideration.

STOCK ISSUANCE BY SUBSIDIARY HOLDING COMPANY

The bill reduces, from 51% to 50%, the maximum aggregate amount of common stock that someone other than a subsidiary holding company's parent mutual holding company may own or control at the close of a stock issuance by the reorganized subsidiary.

QUALIFIED PUBLIC DEPOSITORIES

The law requires qualified public depositors to maintain collateral equal to a specified percentage of their public deposits. The actual percentage is based primarily on their risk-based capital ratio. The bill changes the basis for determining the amount of public deposits from the most recent quarterly call report or an average of the four most recent, whichever is greater, to the most recent written report or average of the last four, whichever is greater.

"HOME STATE" DEFINITION

By law, a savings and loan holding company's home state is the state where its largest total deposits were made on the date it was established. If the holding company holds a savings and loan association subsidiary that serves as a trust or fiduciary, the bill makes the home state the state where the total trust or fiduciary assets were the largest on the date the holding company was established.

FOREIGN BANKS

The bill allows a foreign bank licensed to establish and maintain a state branch or agency in the state to change (1) its place of business from the place designated in its license to another place in the state, (2) its corporate name if it has been changed under the laws of the state of its incorporation, or (3) the business it proposes to do in the state if it

gives the commissioner prior notice. Current law requires the foreign bank to get the commissioner's approval to take these actions. The bill also eliminates the \$400 investigation fee that must accompany an application to change the place of business.

COMMITTEE ACTION

Banks Committee

Joint Favorable Report Yea 18 Nay 0

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